

## PUBLIC SAFETY

The May Revision includes the following changes related to California’s correctional system and public safety.

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### DEPARTMENT OF CORRECTIONS AND REHABILITATION

The California Department of Corrections and Rehabilitation incarcerates the most serious and violent felons, supervises them when they are released on parole, and provides rehabilitation programs to help them reintegrate into the community. The Department provides safe and secure detention facilities and necessary support services to inmates, including food, clothing, academic and vocational training, as well as health care services.

The May Revision includes \$10.6 billion (\$10.3 billion General Fund and \$248 million other funds) for the operations of the Department in 2016-17. Including capital outlay, General Fund spending for the Department represents 8.6 percent of total General Fund spending, compared to a peak of 11.4 percent in 2011-12.

Compared to the Governor’s Budget projections, changes in the adult inmate and parole population have resulted in a decrease of \$11.6 million General Fund in 2015-16 and \$9.8 million General Fund in 2016-17. The revised average daily population projections for adult inmates are 128,259 in the current year and 128,821 in the budget year, an increase of 578 inmates in 2015-16 and a decrease of 13 inmates in 2016-17. The revised average daily parolee population projection is 43,976 in the current year and 42,601 in the budget year, an increase of 16 and 30 parolees, respectively.

Changes in the juvenile population have resulted in a decrease of \$493,000 General Fund in 2015-16 and \$259,000 General Fund in 2016-17 since the Governor's Budget estimate. The revised average daily population projections for wards are 702 in the current year and 709 in the budget year, which is a decrease of 12 wards in the current year and 10 wards in the budget year.

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**ADDITIONAL INVESTMENTS TO SUPPORT INMATE  
REHABILITATION AND REENTRY**

The May Revision includes reductions in non-rehabilitative program areas and the savings are redirected to the Department's core rehabilitative mission. Specifically, \$24.5 million General Fund, of which \$3 million is from Proposition 98 funds, is proposed to expand, enhance, and create programming opportunities for state prison inmates. This funding builds upon the nearly \$60 million included in the Governor's Budget to support long-term offenders, community reentry programs, and the expansion of in-prison substance use disorder treatment.

To measure the success of programs, the Department will evaluate in-custody and community programs for effectiveness, compliance with national best practices, and cost benefits. To this end, an April 1 Finance Letter included \$4.5 million General Fund to allow the Department to further develop an information technology solution to improve its ability to track specific outcomes. These outcomes will help the Department track an offender's rehabilitative life cycle and begin implementing performance-based contracting for rehabilitative services, which help reduce recidivism. In addition, the Department is partnering with the Pew-MacArthur Results First Initiative to engage in a large-scale evaluation of the programs offered to inmates and parolees to best identify which programs are cost-effective and successful, and to prioritize and expand on effective evidence-based programs based on this analysis. Together, these efforts will inform the future of rehabilitative programs and services to support state inmates and parolees.

The May Revision includes the following:

- eReader Community College Content (\$3 million Proposition 98 General Fund)  
—The Department is currently using approximately 7,500 eReaders to provide inmates enrolled in community colleges with access to textbook content. This funding will allow inmates to continue accessing these materials through eReaders and open educational resources.

- Internet Protocol Television Integration Maintenance and Operations Support (\$3.7 million)—These resources will enable the Department to create the necessary infrastructure at each prison to support a television network to deliver rehabilitative programming to more inmates. Ongoing resources will allow the Department to support the infrastructure and develop additional program content.
- Cognitive Behavioral Therapy (\$2.2 million)—Expands Cognitive Behavioral Therapy programs currently offered at 13 reentry hubs to all institutions. This expansion will provide more inmates an opportunity to participate in rehabilitative programs, such as criminal thinking, anger management, and family relations.
- Substance Use Disorder Treatment (\$3.7 million)—This proposal adds 950 substance use disorder treatment slots to existing programs, thereby allowing the Department to serve more inmates identified as having a substance use disorder.
- Career Technical Education Programs (\$2.3 million)—Adds 12 career technical education programs statewide to reduce the current waiting lists at institutions that have available classroom space to support these programs.
- Arts in Corrections (\$4 million)—The Arts in Corrections program is currently available at 19 institutions through a partnership with the California Arts Council. This proposal expands the program to all institutions to provide more inmates with an opportunity to participate in programs that have proven successful in changing behavior.
- Innovative Programming Grants (\$3.1 million)—Continues one-time funding to expand non-profit programs that have demonstrated success, and focus on offender responsibility and restorative justice principles to prisons with fewer volunteer programs available.
- Third Watch Overtime (\$2.5 million)—Provides funding for custody coverage on third watch to alleviate program space constraints on second watch.

The May Revision also expands on the April 1 Finance Letter that requests \$4 million General Fund to provide secured internet access for inmates in certain career technical education programs that require online access for inmates to obtain certification. The secured internet access will be provided at all institutions for classroom coursework, real-time shop exercises, and certification exams. The May Revision commits \$10.6 million in 2017-18 and \$3.3 million beginning in 2018-19 to expand the secured internet access to all career technical education courses consistent with the approved

Feasibility Study Report for this project. This technology upgrade will improve the Department's ability to provide offenders with a marketable trade that improves opportunities for employment upon release.

These program investments provide the Department an opportunity to operationalize its rehabilitative vision, which includes continuing to refine, enhance, and implement programs that address individual criminogenic needs, reduce recidivism, and transition offenders into contributing members of society.

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**LEADERSHIP TRAINING**

The May Revision includes \$4 million for the Department to increase leadership training efforts and evaluate its current workforce to create a succession management plan. Training efforts will include basic and advanced supervisory training for both custody and non-custody first and second-line supervisors, and leadership training for supervisory staff, mid-level managers, and executive management and wardens.

The Department has a backlog of over 7,000 supervisors requiring mandated supervisory training. These resources will allow the Department to eliminate this backlog by 2017-18 and meet the training needs of newly promoted staff over that time.

Through contract funding, the Department will develop partnerships with the academic community to deliver training that will improve the knowledge and skills of existing executive management while also preparing supervisory and managerial staff to assume higher-level executive positions.

The Department will partner with the California Department of Human Resources to implement a management succession planning initiative consistent with overall civil service improvement reforms.

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**ELECTRONIC HEALTH RECORD SYSTEM**

The May Revision includes an increase of \$35.9 million General Fund in 2016-17 to address issues identified by the Receiver during implementation of the new electronic health record system and to add functionality to the system to include dental patient and scheduling information. The May Revision proposal commits \$80.6 million over the next three years for this purpose, and ongoing funding of \$5.8 million. Overall project costs are now estimated to be close to \$350 million, most of which has been absorbed within

the Receiver's Medical Program. Upon full implementation, the electronic health record system is expected to improve patient care.

## PROPOSITION 47

Proposition 47 requires misdemeanor rather than felony sentencing for certain property and drug crimes, and permits inmates previously sentenced for these reclassified crimes to petition for resentencing. Based on spring projections, Proposition 47 is expected to reduce the inmate population by 5,247 in 2015-16. This is an increase of 535 over the 4,712 estimated in the Governor's Budget.

Proposition 47 requires that state savings resulting from the proposition be transferred into a new fund, the Safe Neighborhoods and Schools Fund. The new fund will be used to reduce truancy and support drop-out prevention programs in K-12 schools, increase victim services grants, and support mental health and substance use disorder treatment services. Pursuant to the proposition, funds will be allocated as displayed in Figure SAF-01. The first transfer of state savings to the Safe Neighborhoods and Schools Fund will occur in 2016-17 after the Department of Finance calculates savings pursuant to the proposition.

Figure SAF-01  
**Proposition 47 Estimated Allocation**

<i>Department</i>	<i>Purpose</i>	<i>Percentage</i>	<i>2016-17 Estimated Allocation</i>
Board of State and Community Corrections	Mental Health Treatment	65%	\$25,642,000
	Substance Use Disorder Treatment		
	Diversion Programs		
State Department of Education	Improve Outcomes for K-12 Students	25%	\$9,862,000
	Reduce Truancy		
	Support Students at Risk of Dropping Out of School or who are Victims of Crime		
California Victim Compensation and Government Claims Board	Support Trauma Recovery Centers that Serve Crime Victims	10%	\$3,945,000
<b>Total</b>		<b>100%</b>	<b>\$39,449,000</b>

The Department of Finance currently estimates net savings of \$39.4 million when comparing 2015-16 to 2013-14, which is an increase of \$10.2 million compared to the estimate in the Governor's Budget. This estimate assumes savings from a reduction in the state's adult inmate population, and increased costs due to a temporary increase in the parole population and trial court workload associated with fewer felony filings and more misdemeanor filings, and the number of offenders resentenced and released from the Department of State Hospitals. Ongoing savings are now expected to be approximately \$62.6 million.

In addition to the funding made available through Proposition 47, the state has made significant investments in prevention programs and transitional services to support offenders in the criminal justice system, which are crucial to offenders' success in the community. Specifically, the state has expanded substance use disorder treatment, which includes intensive outpatient services and can include residential treatment. The state is also pre-enrolling state inmates into Medi-Cal prior to release, which makes them immediately eligible for these services upon release. The Department is estimated to have approximately 42,600 offenders on active parole in 2016-17 and approximately 85 percent of them will be Medi-Cal eligible. Additionally, the state has made other investments to support the criminal justice population through Mentally Ill Offender Crime Reduction Grants, Collaborative Court Programs, Community Recidivism Reduction Grants, local Workforce Investment Boards that serve the reentry population, and Social Innovation Bonds that promote recidivism reduction and housing for former felons.